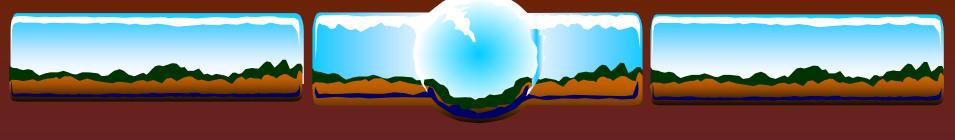


Our Journey to Health April 14, 2022



#### Introduction

Yá'átééh, Adriann Begay yinishyé Tábaahi (Edge of the Water) nishłíí, Bít'ahnii (Folded Arms People) báshíshchiin Ta'néészahnii (Badlands People) dashíchei Tl'aashchí'í (Red Cheek People) dashínálí

#### Disclaimer

- Information in this presentation is provided for informational and educational purposes only
- The views expressed in this presentation are my own and do not represent the views of the United States Government
- \* Credit for some slides go to Dr. Don Warne

# Objectives

- \* Explain the root of social determinants of health is political determinants of health
- \* Recognize the historical authorities of American Indian/Alaskan Native healthcare
- \* Define the phases of Federal Indian policy

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#### **Social Determinants of Health**

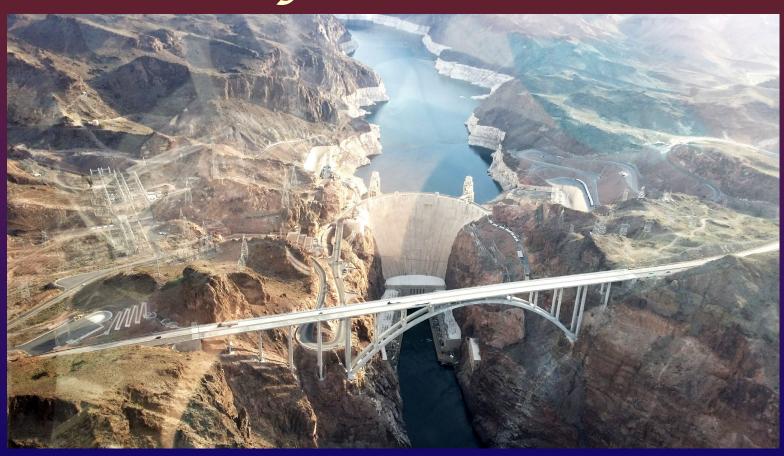


### Political Determinants of Health

- \* Less recognized than SDOH
- \* Are the root of the social determinants of health
- \* \*Daniel Dawes JD explains the influences behind social drivers of health & wellness in his book, "The Political Determinants of Health"
- Upstream decisions benefit certain people & harm others

<sup>\*</sup>Daniel Dawes, Director of Satcher Health Leadership Institute at Morehouse School of Medicine

# What are Political Determinants of Health?



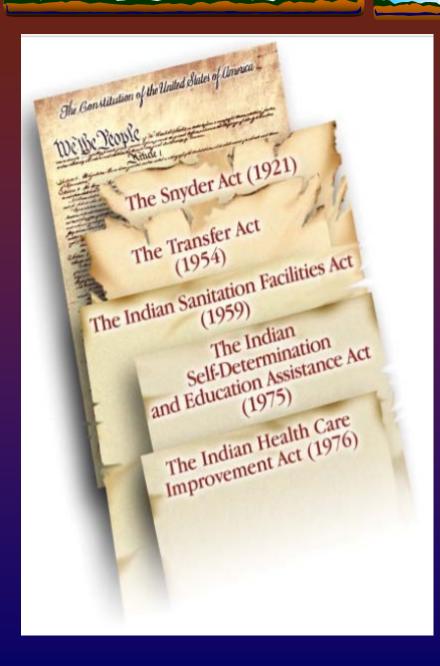
# American Indian/Alaskan Native (AI/AN) population is unique as we are born with legal rights to health services

# WHAT IS THE LEGAL BASIS for HEALTH CARE for AI/AN?

- \* TREATIES
- \* EXECUTIVE ORDERS
- \* MULTIPLE COURT DECISIONS & LEGAL BASES
- \* NUMEROUS OTHER LAWS
- \*\*Treaties based on exchanges for land and natural resources

#### TRIBES ARE...

- Sovereign, self-governing nations
- \* In possession of signed treaties (contracts) with the US government deeding land in return for stated conditions, e.g., health, education, housing, etc.
- In a unique "trust relationship" with the US Government

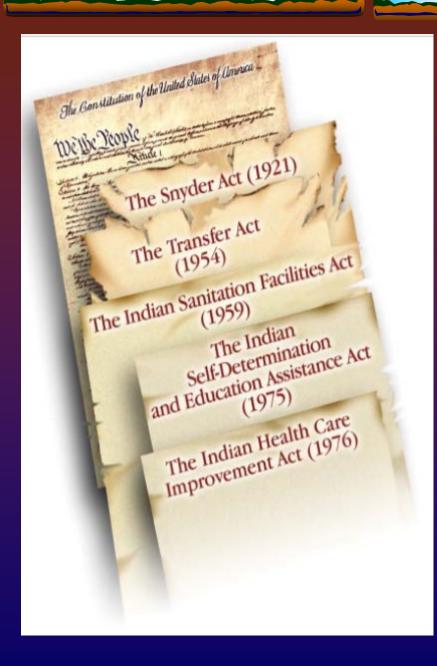


#### \* US Constitution

- Article 1, section 8, clause
  3 regulates commerce
  "with foreign nations & among the several States,
  & with Indian tribes"
- \* Article II, section 2, clause 2, the treaty clause, grants the Federal government the exclusive authority to make treaties on behalf of the US



- Snyder Act of 1921
- Basic authorization for Federal health services to US Indian Tribes
- ❖ Identified the "relief of distress & conservation of health of Indians" as one of the Federal functions



- \* Transfer Act of 1954
- Due to remaining poor health status of Indians, the health program was transferred from the Bureau of Indian Affairs (BIA) to the United States Public Health Service (USPHS) in the Department of HEW
- 1955 Indian Health Service created



- \* 1959 Indian SanitationFacilities Act (PL 86-121)
- Enabled IHS to build facilities for the provision of safe water & sanitary waste disposal
- Critical in improving living conditions & reducing water- and waste-borne communicable diseases



- Indian Self-Determination
   Education Assistance Act
   (PL 93-638) of 1975
- Established Government-to-Government relationship policy & provided that any Indian Tribal Government could, on request, take over the operation of any BIA or IHS function



- Indian Health Care Improvement Act of 1976
- Established 2 major national goals: 1) ensure the health status of Indian people is elevated to the highest possible level; and 2) achieve the maximum participation of Indian people in the Indian health programs
- Established scholarship
   program, authority for M/M
   reimbursement & construction
   of facilities & sanitation
   systems

# Objectives

- Recognize the historical authorities of American Indian/Alaskan Native healthcare
- ❖ Define the phases of Federal Indian policy
- \* Review of Indian Health Service

#### FEDERAL INDIAN POLICY

#### PHASES

- >ANNIHILATION
- > ASSIMILATION
- >TERMINATION (and RELOCATION)
- >SELF-DETERMINATION

#### ANNIHILATION

- \*Indian Removal Act of 1830
- 1<sup>st</sup> legal justification for removal & isolation
   of AIs
- \*Cherokee & Choctaw populations (18,000) removed, forcibly, to western land 1838
- \*"Trail of Tears" led to 1/4 of people to die
- \*3,000 Seminoles killed in Florida 1842

#### ANNIHILATION

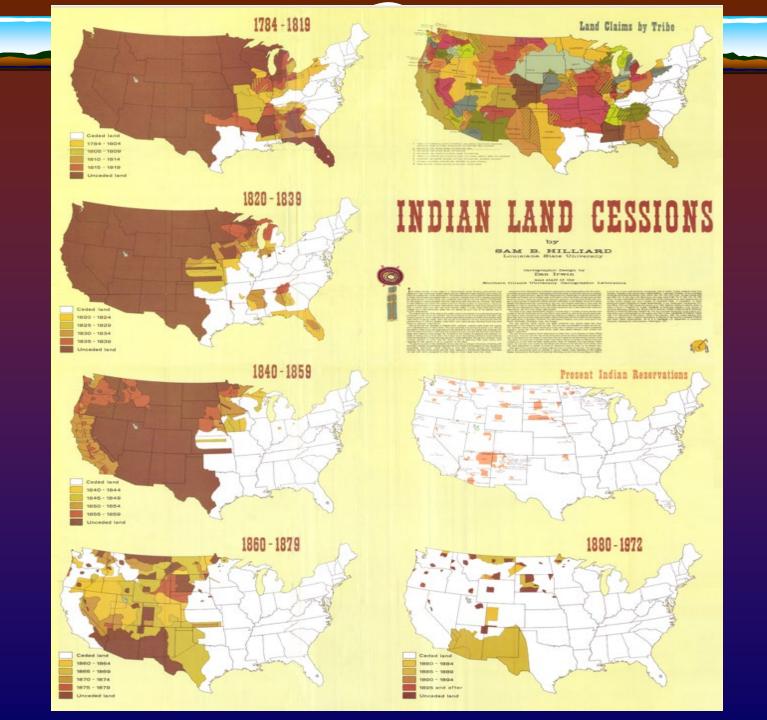
- From 1846-1873

   individuals, vigilante
   groups, California
   militias & US soldiers
   killed at least 16,000+

   Native people in CA
- Indian Appropriations
   Act of 1851 authorized
   creation of reservations







#### ASSIMILATION

- Cultural assimilation of AIs was an effort by the US to transform AI culture to European-American culture
- ❖ Dawes Act or Allotment Act of 1887 was a new policy based on forced assimilation instead of concentration & isolation onto reservations
- \* Goal was to pressure Indians into becoming farmers or ranchers, thereby helping to assimilate them

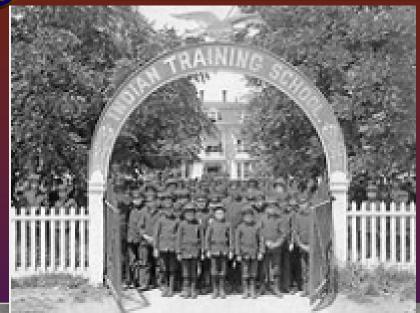
#### ASSIMILATION

- \* AI boarding schools or Indian Residential schools established with primary objective of assimilating Native children & youth
- \* Children immersed in Euro-American culture through forced changes that removed indigenous cultural signifiers (ie hair cuts, forbidden to speak indigenous languages, name changes, etc)
- Experience of schools was harsh & sometimes deadly as children forcibly separated from families



Pupils at Carlisle Indian Industrial School, Pennsylvania (c. 1900).









#### TERMINATION & RELOCATION

- ❖ Western Oregon Termination Act of 1954 & the Klamath Termination Act of 1954 abolished the gov'ts of a number of Oregon tribes, broke treaty agreements & loss of land
- ❖ Tribes ordered to distribute their land & properties to their members & dissolve their government; their federal benefits & services were terminated
- CA rancherias were phased out

#### TERMINATION & RELOCATION

- ♦>100 tribes were terminated from federal assistance
- Policy of termination officially ended in 1970
- \*RELOCATION policies started in 1955 when BIA established relocation sites: Los Angeles, San Francisco, San Jose, Oakland, Chicago, Detroit, Cleveland, Dallas and Denver
- Vocational training centers established in LA, SF/Bay area

#### TERMINATION & RELOCATION

- ❖ Goal: removal of thousands of Indians from reservations in an effort to force assimilation
- Many of today's elders in urban areas were relocated during this period
- Some AIs did not complete vocational programs due to not adjusting to urban dominant society and may or may not have returned home
- \* 1970 Family Planning Services & Population Research Act led to mass sterilization of AI women

#### SELF-DETERMINATION

- \* Authorized Indian tribes to assume responsibility for direct operation & administration of programs administered by federal agencies (ie BIA and IHS)
- \* However, many Indians believe that "self-determination" is another disguise for "termination" in that the federal government is attempting to terminate its responsibility for providing health care and other services promised by treaty, legislation & judicial review

#### TRUST RESPONSIBILITY

- ❖ 1977 US Congress American Indian Policy Review Commission:
  - "...an established legal obligation to protect Indian trust resources...and to provide economic and social programs necessary to raise the standard of living and the social well-being of Indian people ...to a level comparable to the non-Indian society"

# Objectives

- Recognize the historical authorities of American Indian/Alaskan Native healthcare
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#### INDIAN HEALTH SERVICE

- Established in 1955
- Responsible for provision of health and healthcare services to AI/AN
- Under Department of Health & Human Services
- \* Mission: Raise the physical, mental, social and spiritual health of AI/AN to the highest level



#### WHO IS INDIAN?

- Sovereign tribes determine members
- Tribes have enrollment procedures for newborns
- 574 federally-recognized tribes (as of 2021)
   some state-recognized tribes
   some still seeking recognition
- Tribes issue membership or enrollment cards
- ❖ BIA can issue CDIB (certificate of degree of Indian blood)

#### WHO IS ELIGIBLE FOR CARE?

Enrolled members of federally recognized tribes

❖ Pregnant non-Indian spouses of AI/ANs

#### HOW DO YOU GET CARE?

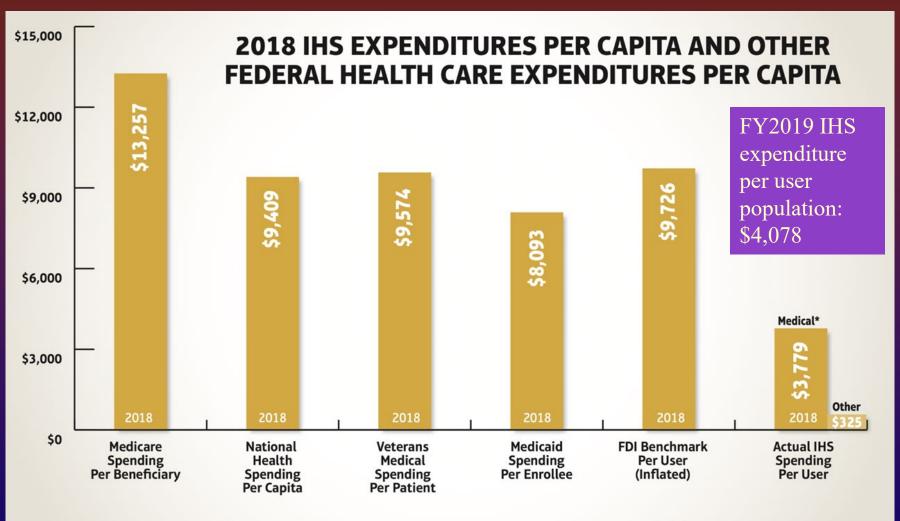
- Any IHS facility
- Any tribal health facility
- Any urban Indian clinic

\* Plus medicaid, medicare, VA, private insurance

#### LIMITATIONS OF CARE

- ❖ If you are living in your home health facility's Contract Health Service Delivery Area (CHSDA), you are eligible for non-elective diagnosis and treatment - within the limits of the budget at that time
- ❖ If you are living outside your home CHSDA, you are eligible only for those services which can be provided at the clinic or hospital you're using

#### https://www.nihb.org/docs/05042020/FINAL FY22%20IHS%20Budget%20Book.pdf



#### Culture

- ❖ Tribes throughout the country, each have their own language, history, stories, ceremonies, songs, beliefs, prayers and foods that are handed down from one generation to another
- Stories, histories, songs & prayers were primarily handed down in their own language
- ❖ For Dine', we believe that once our language is no longer spoken then our culture is no longer
- This has caused a resurgence of traditional language in many native communities

#### Importance of Relationships

- The kinship system for native communities is important
- For Dine' people, this relationship is our concept of Ke'
- The relationship with another individual is based on respect, caring, protection and defines your responsibility to others
- ❖ As native communities, especially in urban areas, the relationships formed are important especially as we work together to raise the next generation

#### RESILIENCE

#### \* Definition:

- 1. The power or ability to return to the original form, position, etc., after being bent, compressed, or stretched; elasticity
- 2. Ability to recover readily from illness, depression, adversity, or the like; buoyancy
- \* In other words, the ability to "bounce back" after tragedy, loss, risks, and stress

#### RESILIENCE

- Surviving 200+ years of evolving federal policies:
  - ❖ Annihilation "the only good Indian is a dead Indian"
    Gen. Philip Sheridan, 1869
  - ❖ Forced assimilation boarding schools
  - ❖ Termination 1950's
  - ❖ Self-determination 1970's +

#### In Summary

- ❖ As health professionals in all fields, we have the unique responsibility of caring for others
- ❖ It is important to understand the historical policies that have laid the groundwork for all the SDOH faced by AI/ANs
- ❖ Increasing our cultural competence of the population(s) we serve, we enhance our ability to make connections with our patients, their families, and our own staff in the exam room, the hospital room, the staff meeting room and in community programs

- ❖ These connections are vital in elevating the health status of those we serve
- \* Caring for others is a gift we each have been given; but more importantly, being able to help another discover their resilience is truly a blessing

